

Emergency Support Function (ESF) # 12

Law Enforcement & Security



Preface

Emergencies may create circumstances where public safety and order are disrupted. Restoring order, protecting public safety and preventing crime is a vital component of the City-County's emergency response.

The purpose of this Emergency Support Function is to provide for the timely and coordinated efforts of law enforcement personnel for public safety and protection; and, establish the roles and responsibilities of agencies involved in Law Enforcement & Security activities during an emergency.

Primary Agency

Butte-Silver Bow Law Enforcement Department

Emergency Operations Center ESF # 12 – Law Enforcement & Security

Purpose:

1. The overall coordination of the command and control framework of the City-County, state, and federal law enforcement personnel and equipment in support of emergency response and recovery operations.
2. This function provides for the timely and coordinated efforts of law enforcement personnel for public safety and protection. Activities which relate to evacuation, curfew, traffic management, crowd control, security and other extraordinary law enforcement functions are necessary to provide for the safety and welfare of the public.

Primary:

- **Law Enforcement Department Support:**
- 911 Communications Center
- Management Information System
- 15-90 Search and Rescue Team
- A-1 Ambulance
- Developmental Disabilities Office
- Public Works Department
- BSBOEM
- American Red Cross/Community Based Volunteer Organizations
- Amateur Radio (ARES, RACES) • Butte-Silver Bow Fire Departments **Likely Tasks:**
- Staff the Law Enforcement Group in the EOC Operations Section.
- Ensure the operation of dispatch and reporting systems.
 - Provide alternate communication links.
- Determine condition and status of City-County law enforcement resources.
- Determine condition and status of City-County law enforcement resources
- Support damage assessment activities.

Likely Tasks Continued:

- Ensure the operation of police dispatch and reporting systems.
 - Provide alternate communication links if necessary.
- Coordinate activities with the National Guard, state law enforcement personnel, and/or federal military officials if such organizations are providing support in affected areas.
- Organize and direct law enforcement activities.
- Ensure public safety and welfare are being implemented through such actions as:
 - Evacuation.
 - Crowd control.
 - Traffic control.
 - Property protection.
 - Security at designated facilities.
 - Incident perimeter control.
- Coordinate security for: – City-County facilities.
 - Evacuated areas.
 - Supply distribution points.
- Respond to mutual aid requests of other jurisdictions if requested.
- Determine present and future need for law enforcement, security and other on-scene resources.

State of Montana

Primary

- Department of Justice

Support

- MT National Guard (DMA)

Actions:

- Facility and resource security
- Security planning and technical resource assistance
- Public safety and security support
- Support to access, traffic, and crowd control

Federal Government

Primary

- Department of Homeland Security
- Department of Justice

Support

- Department of Agriculture
- Department of Commerce
- Department of Defense
- Department of Energy
- Department of Homeland Security
- Department of the Interior
- Department of Justice
- Department of Veterans Affairs
- Environmental Protection Agency
- National Aeronautics and Space Administration
- Social Security Administration
- U.S. Postal Service

Actions

- Coordinates and provides support to state and local authorities to include non-investigative/non-criminal law enforcement, public safety, and security capabilities and resources.
- Assess public safety and security needs, and respond to requests for federal resources and planning/technical assistance.
- Supports incident management requirements including force and critical infrastructure protection, security planning and technical assistance, technology support, and public safety in both pre-incident and post-incident situations.

Comprehensive Emergency Management Plan
Emergency Support Function # 12
Law Enforcement & Security

Primary Agency:	Butte-Silver Bow Law Enforcement
Primary Coordinator:	Butte-Silver Bow Sheriff
Support Organizations:	911 Communications Center Management Information Systems 15-90 Search and Rescue Team A-1 Ambulance Developmental Disabilities Office Public Works Department BSBOEM American Red Cross/Community Based Volunteer Organizations Amateur Radio (ARES, RACES) Butte-Silver Bow Fire Departments: Career and Volunteer Montana Tech Campus Security Montana Highway Patrol

I. INTRODUCTION.

A. PURPOSE.

1. The overall coordination of the command and control of the City-County, state, and federal law enforcement personnel and equipment in support of emergency response and recovery operations.
2. This function provides for the timely and coordinated efforts of law enforcement personnel for public safety and protection. Activities which relate to evacuation, curfew, traffic management, crowd control, security and other extra-ordinary law enforcement functions are necessary to provide for the safety and welfare of the public within an emergency environment.

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B. SCOPE.

Establish the roles and responsibilities of agencies involved in Law Enforcement & Security activities during an emergency.

C. SITUATION.

1. In an emergency, law enforcement/safety measures may be needed to protect life and property.
2. During an evacuation, traffic control personnel may be needed to ensure an orderly flow of traffic and proper parking at reception centers/shelters.
3. The concentration of large numbers of people in shelters during an evacuation may necessitate a law enforcement presence to maintain orderly conduct.
4. Extra patrols/surveillance will be needed in evacuated areas to prevent looting and protect property.
5. Evacuation of the Butte-Silver Bow Detention Center may require additional personnel.
6. When shelters, donation centers distribution centers, immunization centers or other emergency related service centers are operating there would need to be a law enforcement security presence in the center plus security during nonoperational hours as well.
7. The availability of resources will have a profound effect on agencies ability to perform mission tasks.

D. POLICIES.

1. The Butte-Silver Bow Law Enforcement Department will exercise lawful authority to save lives and property, enforce laws, enforce emergency orders and regulations during emergencies.
2. The Incident Command System will be employed at all emergency and/or disaster incidents.
3. A law enforcement-oriented event is a situation where the primary response demand is the preservation of law and order and/or security.

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II. CONCEPT OF OPERATIONS.

A. GENERAL.

1. During times of emergency, law enforcement agencies will be called upon to expand their operations. Existing mutual aid agreements will generally be able to augment and satisfy a temporary increase in local needs. If local capabilities are exceeded, support may be available from state and federal law enforcement groups.
2. The Butte-Silver Bow Sheriff or his/her designee is responsible for coordination of operations in this ESF.
3. The Sheriff is responsible for law enforcement within the City-County. A chain of command will be established to cover shifts/absences.
4. When local law enforcement resources are exhausted, supplemental assistance may be requested through the local and state emergency management resource structure.
5. Law enforcement units provided by other levels of government will remain under the administrative control of the parent agency while they may be under the operational control of the requesting agency or Incident Management Team (IMT).
6. In order to facilitate coordination between and among the participating units and agencies, the Incident Command System will be utilized.
7. The Incident Commander, regardless of rank, has the authority to request support and assistance from mutual aid partners and the County EOC.
8. Law enforcement agencies will utilize their normal communications networks.

B. TASKS AND RESPONSIBILITIES.

1. Pre-Emergency Tasks.

- a. Primary and support departments will collaborate with the BSBOEM to:
 - Maintain this Emergency Support Function (ESF).
 - Maintain inventories of resources and equipment.
 - Participate in drills, exercises.
 - Develop emergency action checklists.

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- Develop procedures and policies for use in dealing with civil disorders, terrorist activity, and other law enforcement–intensive emergencies.
- Develop, maintain mutual aid agreements as required.

2. General Emergency Tasks.

a. Primary and support agencies will:

- When notified of an emergency situation, send response teams/personnel, equipment, and vehicles to the emergency scene or other location, as appropriate. – Maintain law and order.
- Identify an Incident Commander (IC) and establish an Incident Command Post(s) (ICP) if appropriate; assigns appropriate personnel to IC staff.
- Perform IC duties at the emergency scene, if appropriate.
- Notify the BSBOEM Duty Officer of the situation, if the original notification did not come from the EOC.
- Send an agency representative to the Butte – Silver Bow EOC, as requested, when the EOC has been activated during an emergency; or automatically for prescheduled activations according to established procedures.
- Manage law enforcement resources and coordinate law enforcement field operations. Duties may include:
 - Enforce emergency orders.
 - Provide mobile units for warning operations.
 - Augment emergency communications.
 - Direct and control traffic during emergency operations.
 - Crowd control.
 - First aid.
 - Search and rescue.
 - Support damage assessment activities.
 - Deploy personnel to provide security for emergency teams (Fire and EMS) operating in hostile or potentially hostile environments.
 - Provide security to key facilities: incident sites, critical facilities, damaged property, Mass Care, Housing & Human Services/shelter sites and staging areas.
 - Provide security in the area affected by the emergency to protect public and private property.
 - Evacuation:
 - * Assist in the evacuation of people at risk in and around the emergency scene.
 - * Provide security, patrol evacuated areas.
 - * Control access to the scene of the emergency or the area that has been evacuated.
 - Support other public safety activities as required.

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- Request assistance through the Montana Law Enforcement Mutual Aid Agreement as necessary.

3. Specific Emergency Concepts and Responsibilities.

a. **The Butte-Silver Bow Law Enforcement Department is the primary department for ESF # 12 Law Enforcement & Security:**

- Implement this Law Enforcement & Security ESF by assuming the position of Law Enforcement Group Supervisor within the EOC Operations Section.
- Staff control-points and roadblocks to expedite traffic to reception centers and prevent unlawful reentry of evacuated areas.
- Provide traffic control, law enforcement and security at damaged City County properties.
- Provide security at shelter facilities and donation centers.
- Assume the lead in evacuations and the coordination of needed equipment in support of this effort.
- Develop mutual aid agreements with surrounding law enforcement jurisdiction, as needed.
- Provide the EOC Operations Section Chief with frequent updates as to the status of law enforcement activities.
- Maintain records of cost and expenditures to accomplish this ESF and forward them to the EOC Finance/ Administration Section Chief.
- Provide security at the Courts and City-County Courthouse.
- Provide personnel, equipment, supplies and other resources necessary to assist in law enforcement activities.
- Provide security at the EOC during activation.
- Identify shelter locations if the detainees at the City-County detention facility need to be relocated.
- Provide care and security of inmates in detention centers as well as those being relocated.
- Provide the Law Enforcement Group Supervisor with frequent updates as to the status of law enforcement activities.
- Develop and implement Mutual Aid Agreements with regional law enforcement departments and detention facilities as needed.

b. **Butte – Silver Bow Fire Departments-Career and Volunteer:**

- Provide personnel, equipment, supplies and other resources needed to assist in law enforcement activities as requested.
- Provide the Law Enforcement Group Supervisor with frequent updates as to the status of fire activities.

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- Record costs and expenditures and forward them to this ESF's Group Supervisor.
- c. **15-90 Search and Rescue Team:**
- Provide search capabilities directed toward discovering the location of individuals, vehicles, or aircraft missing or reported missing, and/or considered in jeopardy of personal safety and security.
 - Provide rescue capabilities directed toward the use of organized and trained personnel to locate and extricate persons lost or deceased in rural environments, unable to extricate themselves due to injury or entrapped in states of nature, damaged buildings, vehicles, and other enclosures.
 - Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement traffic control, evacuation, and other activities as requested.
 - Record costs and expenditures and forward them to this ESF's Group Supervisor.
- d. **Management Information Systems:**
- Assure the needed computer system and communications systems infrastructure remains functional.
 - Provide technical support, maintenance and repair of computer system and communication infrastructure.
 - Record costs and expenditures and forward them to this ESF's Group Supervisor.
- e. **911 Communications Center:**
- Assure needed radio systems continue to function.
 - Provide maintenance and repair for radio systems.
 - Provide redundant electrical services for essential communication facilities.
 - Record costs and expenditures and forward them to this ESF's Group Supervisor.
- f. **Butte-Silver Bow Public Works Department:**
- Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement traffic control activities.
 - Coordinate control points and roadblocks to expedite traffic flow and prevent reentry to evacuated areas.

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g. **Montana Highway Patrol:**

- Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement activities.
- Staff control-points and roadblocks to expedite traffic to reception centers and prevent reentry to evacuated areas.

h. **Montana Tech Campus Security:**

- Provide security on campuses relating to shelter operations.

i. **A-1 Ambulance:**

- Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement operations.

j. **Developmental Disabilities Office:**

- Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement operations.
- Coordinate emergency response issues of individuals with special needs concerns as they relate to this ESF.
- Coordinate with ESF # 14 staff to establish, if needed, contact information for special needs individuals. Ensure that telephone operators are given up-to-date information regarding instructions for special needs individuals and that procedures are in place for relaying requests from the public.
- Ensure ESF # 15, Public Information, has received all relevant information regarding actions that special needs individuals within the City-County are to take, and that such information is released to the media through ESF # 15.

k. **BSBOEM**

- Monitor situation for Crisis Action Team or Emergency Operations Center activation.
- Provide coordination and support for Incident Command.
- Provide emergency public information functions.
- Assist with logistical needs, mass care, and shelter requirements.

l. **American Red Cross/Community Based Volunteer Organizations:**

- Assists with coordination of sheltering, feeding, and first aid of injured.

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- Provide personnel, equipment, supplies, and other resources needed to assist in law enforcement activities.
- Support law enforcement operations by providing assistance to emergency responders as requested.

m. Amateur Radio (ARES, RACES):

- Assist with primary or alternate emergency radio communications support.
- The amateur radio and other nongovernmental volunteer groups/operators used in this role will be under the coordination authority of the local Homeland Security-Emergency Management Agency during emergency activations.
- Record costs and expenditures and forward them to this ESF's Group Supervisor.

C. ROLE OF BUTTE–SILVER BOW EOC.

1. When the EOC is activated, the EOC Manager may activate the Law Enforcement & Security ESF # 12 and designate the Law Enforcement Group Supervisor to coordinate all law enforcement activities, and to direct and coordinate all available local law enforcement personnel, equipment and supplies. The Law Enforcement Group Supervisor will make a request to the state ECC through the EOC Operations Section Chief and EOC Manager for additional resources when it is expected that all local law enforcement resources have been exhausted.
2. Law enforcement personnel will be alerted according to prescribed departmental policy. The operational priorities for personnel will be assigned by the Law Enforcement Department supervisors. All personnel will report to their pre-designated locations unless otherwise directed by their supervisor at the time they are notified of the emergency. Pre-designation of duties and responsibilities will facilitate a reduction in response time.
3. The Law Enforcement Group Supervisor will establish and maintain lines of communication in the EOC during major response operations to facilitate coordination of activities and resources.
4. Law Enforcement & Security ESF # 12 likely tasks are found in the City-County box on the tab page at the front of this section.

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D. LIFE SAFETY ASSESSMENT.

An initial EOC priority is to gather as much intelligence about the extent of damage as soon as possible. Law enforcement personnel will report the need for rescue, the numbers of deceased or injured, damage to buildings, public facilities such as roads and bridges, and utilities to their dispatchers as they encounter them. These reports will be compiled by dispatch and immediately communicated to the EOC.

E. EVACUATION.

1. Law enforcement officers will implement evacuation orders due to unsafe buildings, fire danger, or hazardous materials. Law enforcement officers will take lawful actions necessary to save lives and property.
2. Evacuation will be coordinated with the EOC to ensure the evacuees are moved to an appropriate shelter and ensure that the City-County provides for the needs of special populations and individuals. The Law Enforcement & Security ESF # 12 will ensure appropriate law enforcement support.
3. Evacuation will be conducted by implementing the City-County's Evacuation Strategy.

F. FIELD OPERATIONS.

1. Law enforcement agencies will establish inner and outer perimeters to secure an emergency scene. A policy of limited access to the emergency area will be rigidly enforced to ensure the safety and wellbeing of the community. Movement into and out of the area will be requested through established command posts. In some cases, access inside the perimeter will be logged at a central entry point.
2. Law Enforcement officers will remain in their assigned areas and assist rescue workers and the population in general as much as possible. Officers will use their best judgment in determining if the efforts of volunteers are safe and are resulting in some useful activity.
3. Security will be provided for essential facilities if required, and law enforcement will assist the fire agencies in restricting access to unsafe buildings or areas.
4. Field emergency actions include:
 - Directing and controlling traffic during emergency operations.
 - Assisting in the evacuation of people at risk in and around the emergency scene.

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- Controlling access to the scene of the emergency or the area that has been evacuated.
- Providing security in the area affected by the emergency to protect public and private property.

5. Hazardous Materials Response:

- Law Enforcement units responding to a hazardous material incident will ensure that they have a full understanding of the Incident Commander's assessment of the situation and that they take full and proper precautions to protect themselves.
- Only personnel having proper training should be deployed to a hazardous material incident.

III. ATTACHMENTS AND REFERENCES.

A. ATTACHMENTS.

1. Law Enforcement & Security (ESF # 12) Checklist.

B. REFERENCES.

1. Butte-Silver Bow Evacuation Strategy
2. Butte-Silver Bow Emergency Operations Center Operating Guide
3. Butte-Silver Bow Joint Information System Plan

C. PROVISIO.

This support annex has been prepared in accordance with the standards of the National Incident Management System and other Federal and State requirements and standards for emergency plans applicable as of the date of the plan's preparation.

The plan provides guidance only; it is intended for use in further development for response capabilities, implementation of training and exercises, and defining the general approach to incident response. The actual response to an incident is dependent on:

1. The specific conditions of the incident, including incident type, geographic extent, severity, timing, and duration;
2. The availability of resources for response at the time of the incident;
3. Decisions of Incident Commanders and political leadership; and

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4. Actions taken by neighboring jurisdictions, the State, and the Federal Government.

These and other factors may result in unforeseen circumstances, prevent the implementation of plan components, or require actions that are significantly different from those described in the plan.

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Attachment 1

LAW ENFORCEMENT & SECURITY (ESF # 12) CHECKLIST

<p>Pre–Emergency</p>	<p>Coordinate with the BSBOEM to:</p> <ul style="list-style-type: none"><input type="checkbox"/> Maintain this Emergency Support Function (ESF).<input type="checkbox"/> Maintain inventories of resources and equipment.<input type="checkbox"/> Participate in drills, exercises.<input type="checkbox"/> Develop emergency action checklists.<input type="checkbox"/> Develop procedures and policies for use in dealing with civil disorders, terrorist activity, and other law enforcement–intensive emergencies.<input type="checkbox"/> Develop, maintain mutual aid agreements.
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<p>Emergency</p>	<ul style="list-style-type: none">❑ When notified of an emergency situation, send response teams/personnel, equipment, and vehicles to the emergency scene or other location, as appropriate.<ul style="list-style-type: none">- Maintain law and order.❑ Identify an Incident Commander (IC) and establish an Incident Command Post (ICP) for each incident; assigns appropriate personnel to IC staff.❑ Perform IC duties at the emergency scene, if appropriate.❑ Notify the EOC of the situation, if the original notification did not come from the EOC.❑ Manage law enforcement resources and direct law enforcement field operations. Duties may include:<ul style="list-style-type: none">- Enforce emergency orders.- Provide mobile units for warning operations.- Augment emergency communications.- Direct and control traffic during emergency operations.- Crowd control.- First aid.- Search and rescue.- Support damage assessment activities.- Deploy personnel to provide security for emergency teams (Fire and EMS) operating in hostile or potentially hostile environments.- Provide security to key facilities: incident sites, critical facilities, damaged property, mass care/shelter sites and staging areas.- Provide security in the area affected by the emergency to protect public and private property.- Evacuation:<ul style="list-style-type: none">* Assist in the evacuation of people at risk in and around the emergency scene.* Provide security, patrol evacuated areas.* Control access to the scene of the emergency or the area that has been evacuated.- Support other public safety activities as required.- Request assistance through the state law enforcement mutual aid system as necessary.❑ Hazardous Materials Response:<ul style="list-style-type: none">- Law Enforcement units responding to a hazardous material incident will ensure that they have a full understanding of the Incident Commander's assessment of the situation and that they take full and proper precautions to protect themselves.- Only personnel having proper training and equipment should be deployed to a hazardous material incident.❑ When notified, report to the Butte – Silver Bow EOC.
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<p>Emergency Operations Center (EOC)</p>	<ul style="list-style-type: none"> <input type="checkbox"/> Implement this Law Enforcement & Security ESF by assuming the position of Law Enforcement Group Supervisor within the EOC Operations Section. <input type="checkbox"/> Coordinate response to identify incident sites requiring law enforcement and security services. <input type="checkbox"/> Ensure the operation of dispatch and reporting systems. <ul style="list-style-type: none"> – Provide alternate communication links if necessary. <input type="checkbox"/> Determine condition and status of Butte – Silver Bow law enforcement resources. <input type="checkbox"/> Determine present and future need for law enforcement, security and other on-scene resources. <input type="checkbox"/> Coordinate activities with the National Guard, state law enforcement personnel, and/or federal military officials if such organizations are providing support in affected areas. <input type="checkbox"/> Organize and direct law enforcement activities. <input type="checkbox"/> Ensure public safety and welfare are being implemented through such actions as: <ul style="list-style-type: none"> – Evacuation. – Crowd control. – Traffic control. – Property protection. – Security at designated facilities. – Incident perimeter control. <input type="checkbox"/> Support damage assessment activities. <input type="checkbox"/> Coordinate security for: <ul style="list-style-type: none"> – City facilities. – Evacuated areas. – Supply distribution points. <input type="checkbox"/> Respond to mutual aid requests of other jurisdictions if requested. <ul style="list-style-type: none"> – Do not dispatch mutual aid until it is determined no threat exists in Butte – Silver Bow.
<p>Recovery Actions</p>	<ul style="list-style-type: none"> <input type="checkbox"/> Return equipment and vehicles to pre-incident operational condition. <ul style="list-style-type: none"> <input type="checkbox"/> Document expenditures and provide to Finance Section <input type="checkbox"/> Participate in After-Action briefings, critiques, and report documentation.

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